Introduced by Assembly Member Patterson (Coauthors: Assembly Members Bigelow, Conway, Beth Gaines, Harkey, Maienschein, and Melendez)

January 7, 2013

An act to amend Section 3000.08, 3000.09, 3455, and 3458 of, and to add Section 3010.10 to, the Penal Code, relating to electronic monitoring.

LEGISLATIVE COUNSEL'S DIGEST

AB 63, as introduced, Patterson. Electronic monitoring: removing or disabling.

Existing law permits, and with respect to certain sex offenders requires, the use of electronic monitoring by county probation departments and the Department of Corrections and Rehabilitation to electronically monitor the whereabouts of persons on postrelease community supervision and parole, respectively. Under existing law, a person on postrelease community supervision or parole who fails to comply with the rules or conditions for the use of electronic monitoring as a supervision tool may be found to have violated the terms of his or her postrelease community supervision or parole, respectively, and may be required to serve a term of imprisonment in the county jail.

This bill would provide that a person subject to parole or postrelease community supervision who removes or disables, or who willfully permits another to remove or disable, an electronic, global positioning system (GPS), or other monitoring device affixed as a condition of postrelease community supervision or parole is an offense punishable by imprisonment in the county jail for not more than one year, or in the

 $AB 63 \qquad -2-$

state prison for 16 months, 2 years, or 3 years. This bill would also provide that a person on postrelease community supervision or parole who is ordered pursuant to a revocation hearing to serve a term of imprisonment, incarceration, or confinement for violating the conditions of release, when the violation was based on the removal or disabling of an electronic, GPS, or other monitoring device affixed as a condition of release, and the person has not been prosecuted for that conduct, shall serve that term in the state prison.

By creating a new crime, this bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- SECTION 1. Section 3000.08 of the Penal Code, as amended by Section 35 of Chapter 43 of the Statutes of 2012, is amended
- 3 to read:
- 4 3000.08. (a) Persons released from state prison prior to or on
- 5 or after July 1, 2013, after serving a prison term or, whose sentence
- 6 has been deemed served pursuant to Section 2900.5, for any of the
- 7 following crimes shall be subject to parole supervision by the
- 8 Department of Corrections and Rehabilitation and the jurisdiction
- 9 of the court in the county where the parolee is released or resides
- for the purpose of hearing petitions to revoke parole and impose
- 11 a term of custody:
- 12 (1) A serious felony as described in subdivision (c) of Section 13 1192.7.
- 14 (2) A violent felony as described in subdivision (c) of Section 15 667.5.
- 16 (3) A crime for which the person was sentenced pursuant to 17 paragraph (2) of subdivision (e) of Section 667 or paragraph (2) 18 of subdivision (c) of Section 1170.12.
- 19 (4) Any crime where the person eligible for release from prison 20 is classified as a High Risk Sex Offender.

-3- AB 63

(5) Any crime where the person is required, as a condition of parole, to undergo treatment by the Department of Mental Health pursuant to Section 2962.

- (b) Notwithstanding any other provision of law, all other offenders released from prison shall be placed on postrelease supervision pursuant to Title 2.05 (commencing with Section 3450).
- (c) At any time during the period of parole of a person subject to this section, if any parole agent or peace officer has probable cause to believe that the parolee is violating any term or condition of his or her parole, the agent or officer may, without warrant or other process and at any time until the final disposition of the case, arrest the person and bring him or her before the court, or the court may, in its discretion, issue a warrant for that person's arrest pursuant to Section 1203.2.
- (d) Upon review of the alleged violation and a finding of good cause that the parolee has committed a violation of law or violated his or her conditions of parole, the supervising parole agency may impose additional and appropriate conditions of supervision, including rehabilitation and treatment services and appropriate incentives for compliance, and impose immediate, structured, and intermediate sanctions for parole violations, including flash incarceration in a county jail. Periods of "flash incarceration," as defined in subdivision (e) are encouraged as one method of punishment for violations of a parolee's conditions of parole. Nothing in this section is intended to preclude referrals to a reentry court pursuant to Section 3015.
- (e) "Flash incarceration" is a period of detention in county jail due to a violation of a parolee's conditions of parole. The length of the detention period can range between one and 10 consecutive days. Shorter, but if necessary more frequent, periods of detention for violations of a parolee's conditions of parole shall appropriately punish a parolee while preventing the disruption in a work or home establishment that typically arises from longer periods of detention.
- (f) If the supervising parole agency has determined, following application of its assessment processes, that intermediate sanctions up to and including flash incarceration are not appropriate, the supervising parole agency shall, pursuant to Section 1203.2, petition the court in the county in which the parolee is being supervised to revoke parole. At any point during the process

AB 63 —4—

1 initiated pursuant to this section, a parolee may waive, in writing,

- 2 his or her right to counsel, admit the parole violation, waive a court
- 3 hearing, and accept the proposed parole modification or revocation.
- 4 The petition shall include a written report that contains additional
- 5 information regarding the petition, including the relevant terms
- 6 and conditions of parole, the circumstances of the alleged
- 7 underlying violation, the history and background of the parolee,
- 8 and any recommendations. The Judicial Council shall adopt forms
- 9 and rules of court to establish uniform statewide procedures to 10 implement this subdivision, including the minimum contents of

supervision agency reports. Upon a finding that the person has violated the conditions of parole, the court shall have authority to

13 do any of the following: 14 (1) Return the person

15

16

17

18

19

20

21

22

23

2425

26 27

28

29

30

31

32

33

34

35

36

37

38

39

- (1) Return the person to parole supervision with modifications of conditions, if appropriate, including a period of incarceration in county jail.
- (2) Revoke parole and order the person to confinement in the county jail.
- (3) Refer the person to a reentry court pursuant to Section 3015 or other evidence-based program in the court's discretion.
- (4) When a violation is found based on the conduct described in Section 3010.10, revoke parole and order the person to confinement in the state prison.
- (g) Confinement pursuant to paragraphs (1) and (2) of subdivision (f) shall not exceed a period of 180 days in the county jail.
- (h) Notwithstanding any other provision of law, in any case where Section 3000.1 or paragraph (4) of subdivision (b) of Section 3000 applies to a person who is on parole and the court determines that the person has committed a violation of law or violated his or her conditions of parole, the person on parole shall be remanded to the custody of the Department of Corrections and Rehabilitation and the jurisdiction of the Board of Parole Hearings for the purpose of future parole consideration.
- (i) Notwithstanding subdivision (a), any of the following persons released from state prison shall be subject to the jurisdiction of, and parole supervision by, the Department of Corrections and Rehabilitation for a period of parole up to three years or the parole term the person was subject to at the time of the commission of the offense, whichever is greater:

5 AB 63

(1) The person is required to register as a sex offender pursuant to Chapter 5.5 (commencing with Section 290) of Title 9 of Part 1, and was subject to a period of parole exceeding three years at the time he or she committed a felony for which they were convicted and subsequently sentenced to state prison.

- (2) The person was subject to parole for life pursuant to Section 3000.1 at the time of the commission of the offense that resulted in a conviction and state prison sentence.
- (j) Parolees subject to this section who have a pending adjudication for a parole violation on July 1, 2013, shall be subject to the jurisdiction of the Board of Parole Hearings. Parole revocation proceedings conducted by the Board of Parole Hearings prior to July 1, 2013, if reopened on or after July 1, 2013, shall be subject to the jurisdiction of the Board of Parole Hearings.
- (k) Except as described in subdivision (c), any person who is convicted of a felony that requires community supervision and who still has a period of state parole to serve shall discharge from state parole at the time of release to community supervision.
 - (1) This section shall become operative on July 1, 2013.
- SEC. 2. Section 3000.09 of the Penal Code is amended to read: 3000.09. (a) Notwithstanding any other law, any parolee who was paroled from state prison prior to October 1, 2011, shall be subject to this section.
- (b) Parolees subject to this section shall remain under supervision by the Department of Corrections and Rehabilitation until one of the following occurs:
- (1) Jurisdiction over the person is terminated by operation of law.
- (2) The supervising agent recommends to the Board of Parole Hearings that the offender be discharged and the parole authority approves the discharge.
- (3) The offender is subject to a period of parole of up to three years pursuant to paragraph (1) of subdivision (b) of Section 3000 and was not imprisoned for committing a violent felony, as defined in subdivision (c) of Section 667.5, a serious felony, as defined by subdivision (c) of Section 1192.7, or is required to register as a sex offender pursuant to Section 290, and completes six consecutive months of parole without violating their conditions, at which time the supervising agent shall review and make a recommendation on whether to discharge the offender to the Board

-6-

4

5

6

7

8

10

11

12

13

14

15

16 17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

of Parole Hearings and the Board of Parole Hearings approves the
discharge.
(c) Parolees subject to this section who are being held for a

- (c) Parolees subject to this section who are being held for a parole violation in state prison on October 1, 2011, upon completion of a revocation term on or after November 1, 2011, shall either remain under parole supervision of the department pursuant to Section 3000.08 or shall be placed on postrelease community supervision pursuant to Title 2.05 (commencing with Section 3450). Any person placed on postrelease community supervision pursuant to Title 2.05 (commencing with Section 3450) after serving a term for a parole revocation pursuant to this subdivision shall serve a period of postrelease supervision that is no longer than the time period for which the person would have served if the person remained on parole. Notwithstanding Section 3000.08, any parolee who is in a county jail serving a term of parole revocation or being held pursuant to Section 3056 on October 1, 2011, and is released directly from county jail without returning to a state facility on or after October 1, 2011, shall remain under the parole supervision of the department. Any parolee that is pending final adjudication of a parole revocation charge prior to October 1, whether located in county jail or state prison, may be returned to state prison and shall be confined pursuant to subdivisions (a) to (d), inclusive, of Section 3057. Any subsequent parole revocations of a parolee on postrelease community supervision shall be served in county jail pursuant to Section 3056. 3056, unless the revocation is based on the conduct described in Section 3010.10, in which case the subsequent parole revocation shall be served in state prison.
- (d) Any parolee who was paroled prior to October 1, 2011, who commits a violation of parole shall, until July 1, 2013, be subject to parole revocation procedures in accordance with the rules and regulations of the department consistent with Division 2 of Title 15 of the California Code of Regulations. On and after July 1, 2013, any parolee who was paroled prior to October 1, 2011, shall be subject to the procedures established under Section 3000.08.
- SEC. 3. Section 3010.10 is added to the Penal Code, to read: 3010.10. (a) A person subject to parole or postrelease community supervision who willfully removes or disables, or willfully permits another to remove or disable, an electronic, global positioning system (GPS), or other monitoring device affixed to

—7 — **AB 63**

his or her person, and the device was affixed as a condition of parole or postrelease community supervision, is guilty of a public offense, punishable by imprisonment in the county jail not exceeding one year, or in the state prison for 16 months, two years, or three years.

3

4

5

6 7

8

10

11

12

13

14

15

16 17

18

19

20 21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

37

38

- (b) Notwithstanding any other law, any imprisonment, incarceration, or confinement ordered pursuant to a revocation hearing described in Section 3000.08 or 3455 as a result of a person violating the conditions of parole or postrelease community supervision by engaging in the conduct described in subdivision (a), when that individual has not been prosecuted under subdivision (a), shall be served in state prison.
 - SEC. 4. Section 3455 of the Penal Code is amended to read:
- 3455. (a) If the supervising county agency has determined, following application of its assessment processes, that intermediate sanctions as authorized in subdivision (b) of Section 3454 are not appropriate, the supervising county agency shall petition the court pursuant to Section 1203.2 to revoke, modify, or terminate postrelease community supervision. At any point during the process initiated pursuant to this section, a person may waive, in writing, his or her right to counsel, admit the violation of his or her postrelease community supervision, waive a court hearing, and accept the proposed modification of his or her postrelease community supervision. The petition shall include a written report that contains additional information regarding the petition, including the relevant terms and conditions of postrelease community supervision, the circumstances of the alleged underlying violation, the history and background of the violator, and any recommendations. The Judicial Council shall adopt forms and rules of court to establish uniform statewide procedures to implement this subdivision, including the minimum contents of supervision agency reports. Upon a finding that the person has violated the conditions of postrelease community supervision, the revocation hearing officer shall have authority to do all of the following:
- (1) Return the person to postrelease community supervision with modifications of conditions, if appropriate, including a period of incarceration in county jail.
- (2) Revoke and terminate postrelease community supervision 40 and order the person to confinement in the county jail.

AB 63 —8—

(3) Refer the person to a reentry court pursuant to Section 3015 or other evidence-based program in the court's discretion.

- (4) When a violation is found based on the conduct described in Section 3010.10, revoke and terminate postrelease community supervision and order the person to confinement in the state prison.
- (b) (1) At any time during the period of postrelease community supervision, if any peace officer has probable cause to believe a person subject to postrelease community supervision is violating any term or condition of his or her release, the officer may, without a warrant or other process, arrest the person and bring him or her before the supervising county agency established by the county board of supervisors pursuant to subdivision (a) of Section 3451. Additionally, an officer employed by the supervising county agency may seek a warrant and a court or its designated hearing officer appointed pursuant to Section 71622.5 of the Government Code shall have the authority to issue a warrant for that person's arrest.
- (2) The court or its designated hearing officer shall have the authority to issue a warrant for any person who is the subject of a petition filed under this section who has failed to appear for a hearing on the petition or for any reason in the interests of justice, or to remand to custody a person who does appear at a hearing on the petition for any reason in the interests of justice.
- (c) The revocation hearing shall be held within a reasonable time after the filing of the revocation petition. Based upon a showing of a preponderance of the evidence that a person under supervision poses an unreasonable risk to public safety, or the person may not appear if released from custody, or for any reason in the interests of justice, the supervising county agency shall have the authority to make a determination whether the person should remain in custody pending the first court appearance on a petition to revoke postrelease community supervision, and upon that determination, may order the person confined pending his or her first court appearance.
- (d) Confinement pursuant to paragraphs (1) and (2) of subdivision (a) shall not exceed a period of 180 days in the county jail for each custodial sanction.
- (e) A person shall not remain under supervision or in custody pursuant to this title on or after three years from the date of the person's initial entry onto postrelease community supervision,

9 **AB 63**

1 except when his or her supervision is tolled pursuant to Section 2 1203.2 or subdivision (b) of Section 3456. 3

SEC. 5. Section 3458 of the Penal Code is amended to read:

3458. No Except as described in Section 3010.10, no person subject to this title shall be returned to prison for a violation of any condition of the person's postrelease supervision agreement.

SEC. 6. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because the only costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIII B of the California

15 Constitution.

4

5

6 7

8

10

11 12

13